



Republic of the Philippines
QUEZON CITY COUNCIL

Quezon City
22nd City Council

PO22CC-266

57th Regular Session

ORDINANCE NO. SP- **3273**, S-2024

AN ORDINANCE ESTABLISHING A LOCAL FRAMEWORK FOR THE RIGHTS AND WELFARE OF THE OUT-OF-SCHOOL YOUTH OF QUEZON CITY

*Introduced by Councilors ALY MEDALLA and JHON ANGELLI
"Sami" C. NERI*

Co-Introduced by Councilors Bernard R. Herrera, Tany Joe "TJ" L. Calalay, Dorothy A. Delarmente, M.D., Joseph P. Juico, Nikki V. Crisolago, Charm M. Ferrer, Fernando Miguel "Mikey" F. Belmonte, Candy A. Medina, Dave C. Valmocina, Tatay Rannie Z. Ludovica, Godofredo T. Liban II, Kate Galang-Coseteng, Geleen "Dok G" G. Lumbad, Don S. De Leon, Wencerom Benedict C. Lagumbay, Atty. Anton L. Reyes, Edgar "Egay" G. Yap, Imee A. Rillo, Raquel S. Malañgen, Irene R. Belmonte, Nanette Castelo-Daza, Marra C. Suntay, Joseph Joe Visaya, Alfred Vargas, MPA, Ram V. Medalla, Shaira "Shay" L. Liban, Aiko S. Melendez, Mutya Castelo, Kristine Alexia R. Matias, Eric Z. Medina, Emmanuel Banjo A. Pilar, Vito Sotto Generoso, Victor "Vic" Bernardo and Jose Maria M. Rodriguez

WHEREAS, Section 13, Article II of the 1987 Constitution recognizes the vital role of the youth in nation-building and shall promote and protect their physical, moral, spiritual, intellectual, and social well-being. The State shall inculcate in the youth patriotism and nationalism, and encourage their involvement in public and civic affairs;

WHEREAS, Out-of-School Youth (OSY), as defined by the Philippine Statistics Authority (PSA), refers to 15-30-year-old youth who are not working and did not finish college or post-secondary course. Out of around 663,000 population aged 15-24, the number of OSYs in Quezon City reached around 157,000 in 2021; this indicates that 1 out of every 4 Quezon City youth is an OSY;

WHEREAS, according to the PSA, lack of interest (28.3%), need to work (20.4%), insufficient family income (15.4%), marriage and taking care of children (9.4%), and taking care of siblings (5.35%) are among the OSYs' reasons for not attending school;

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WHEREAS, several organizations in Quezon City such as the Quezon City Youth Development Alliance (YDA), Non-Governmental Organizations (NGOs), and educational institutions provide help and support to OSYs. Integrating their services within the Quezon City local framework for OSYs would facilitate a whole-of-society approach in addressing the needs of OSYs;

WHEREAS, this Ordinance establishes a framework to support OSYs in different aspects of their development and ensure that they have the opportunities and freedom to attain their goals.

NOW, THEREFORE,

BE IT ORDAINED BY THE CITY COUNCIL OF QUEZON CITY IN REGULAR SESSION ASSEMBLED:

CHAPTER I
GENERAL PROVISIONS

SECTION 1. SHORT TITLE. – This Ordinance shall be known as the “Quezon City Out-of-School-Youth (OSY) Rights and Welfare Ordinance.”

SECTION 2. DECLARATION OF POLICIES. – The Quezon City Government values the dignity of every human person, guarantees full respect of their human rights, and recognizes the rights of the Out-of-School Youth (OSY) to social protection and development. Towards this end, the Quezon City Government shall promulgate the following measures:

- a) conduct regular mapping, consultations, and data gathering on the condition and needs of OSYs;
- b) provide full support to the improvement of the well-being of OSYs including, but not limited to health, education, training, entrepreneurial, employment, and legal assistance;
- c) enhance the Alternative Learning System (ALS) and Technical-Vocational training for OSYs; and
- d) recognize and promote the roles of the national government, local government offices, barangays, Sangguniang Kabataan (SK), Non-Governmental Organizations (NGOs), Civil Society Organizations (CSOs), and private sector on the improvement of the welfare of OSYs and provide mechanisms for their support.

SECTION 3. GOVERNING LAWS. – This Ordinance hereby adopts all relevant and enforceable national laws, rules and regulations, and local ordinances governing the youth. All other matters relating to the impositions or regulations provided in this Ordinance shall be governed by the pertinent provisions of existing laws and other ordinances. Pertinent provisions of the Quezon City Children’s Code of 2012 and its amendments, and all other existing Ordinances, Executive Orders, Rules and Regulations or parts thereof which are consistent with the principles and policies laid down in this Code are hereby adopted and incorporated, including but not limited to:

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- a) Ordinance No. SP-1721, S-2006 (An Ordinance on the Quezon City Alternative Learning Program);
- b) Ordinance No. SP-2340, S-2014 (Barangay Alternative Learning System Ordinance);
- c) Ordinance No. SP-2824, S-2019 (An Ordinance Mandating the Establishment of Youth Desk in Quezon City Hall, and Providing Necessary Funds Thereof);
- d) Ordinance No. SP-3010, S-2021 (An Ordinance Establishing and Institutionalizing the Seal of Good Youth Governance for the Sangguniang Kabataan of Quezon City and Allocating Funds for the Purpose of the Seal of Good Youth Governance Incentive);
- e) Ordinance No. SP-3162, S-2022 (Quezon City Youth Development Council Executive Board (QCYDC-EB) Ordinance of 2022); and
- f) Ordinance No. SP-3195, S-2023 (An Ordinance Institutionalizing and Localizing the Special Program for Employment of Students (SPES) and Out-of-School Youth (OSY), Providing Funds Therefor, and for other Purposes).

SECTION 4. DEFINITION OF TERMS. – As used in this Ordinance the following terms are defined as follows:

- a) **Alternative Learning System (ALS)** – refers to a parallel learning system that provides viable, flexible, and accessible learning opportunities to OSYs and adults;
- b) **Out-of-School Youths (OSYs)** – refer to the members of the population aged 15 to 30 years old who are currently out of school, not gainfully employed, and have not finished college or a post-secondary course;
- c) **Social protection** – refers to the policies and programs that seek to reduce poverty and vulnerability to risks and enhance the social status and rights of OSYs by promoting and protecting their livelihood and employment, protecting them against hazards and sudden loss of income, and improving their capacity to manage risk. It includes labor market programs, social insurance, social welfare, and social safety nets;
- d) **Substantive equality** – refers to the full and equal enjoyment of rights and freedoms contemplated under this Ordinance and encompasses de jure and de facto equality and equality in outcomes;

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- e) **Technical/Vocational Education** – refers to the training process involving the study of technologies and related sciences and the acquisition of practical skills relating to occupations in various sectors of economic and social life. It includes formal or organized programs as part of the school system, and non-formal or organized classes outside the school system approaches; and
- f) **Technical Education and Skills Development Authority (TESDA) Graduate** – refers to a student or trainee who has completed the requirements set for a TESDA-registered and Technical Vocational Education and Training (TVET) course or program, or in TESDA Technology Institutions (TTI) and Techvoc Institutions (TVI).

SECTION 5. QUEZON CITY GOVERNMENT AS THE PRIMARY DUTY-BEARER. – The Quezon City Government, as the primary duty bearer, shall be guided by progressive developments in human rights of OSYs under international law, and shall endeavor to design policies, laws, and other regulatory measures to fulfill these duties. It shall promote:

- a) the protection of the rights of the OSYs against discrimination; and
- b) the substantive equality in the rights of OSYs in all spheres of growth and development.

SECTION 6. DUTIES OF QUEZON CITY GOVERNMENT AGENCIES AND INSTRUMENTALITIES. – The duties of the Quezon City Government, as stated in Section 5 of this Ordinance, shall extend to all Quezon City Government agencies, offices, and instrumentalities at all levels, subject to pertinent laws and policies.

CHAPTER II RIGHTS AND EMPOWERMENT

SECTION 7. RIGHTS OF OSYs. – OSYs shall enjoy, without discrimination, all rights in the Constitution and those rights recognized under international instruments duly signed and ratified by the Philippines, in consonance with Philippine law. These include the rights to education, health, social services, employment, and legal rights, among others. The City Government also recognizes the unique challenges and needs of OSYs with disabilities and shall ensure them equitable access to services.

SECTION 8. PROTECTION FROM VIOLENCE. – The Quezon City Government shall ensure that OSYs shall be protected from all forms of violence, particularly cases of physical abuse, sexual exploitation, and human trafficking. Agencies of the government shall give priority to the defense and protection of OSYs.

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SECTION 9. REPRESENTATION OF OSY ISSUES AND CONCERNS IN MEDIA AND FILM. – The Quezon City Government shall formulate policies and programs for the advancement of OSYs, in collaboration with government and non-government media-related organizations. For this purpose, it shall ensure the allocation of space, airtime, and resources and strengthen programming and production to appropriately present OSY needs, issues, and concerns in all forms of media, communication, information dissemination, and advertising.

SECTION 10. RECOGNITION AND PRESERVATION OF CULTURAL IDENTITY AND INTEGRITY. – The Quezon City Government shall recognize and respect the rights of Moro and indigenous peoples who are OSYs to practice, promote, protect, and preserve their own culture, traditions, and institutions and to consider their rights in the formulation and implementation of national policies and programs.

To this end, the Quezon City Government shall adopt measures in consultation with the sectors concerned to protect their rights, their indigenous knowledge systems and practices, traditional livelihood, and other manifestations of their culture and way of life: provided, that these cultural systems and practices are not discriminatory to the OSYs.

SECTION 11. FRAMEWORK FOR THE DEVELOPMENT OF OSY. – There is hereby established the framework for promoting the rights and welfare of OSYs. The following framework shall serve as the basis in formulating plans and programs to address the distinct needs, challenges, and opportunities of OSYs:

- a) conduct of regular mapping and registration, and regular consultations by the Quezon City Youth Development Office (QCYDO), City Planning and Development Department (CPDD), and Sangguniang Kabataan (SK) to determine the condition and needs of OSYs;
- b) evaluation of the needs of OSYs by the QCYDO to match these with the different health, education, employment, entrepreneurship, legal, and other services;
- c) provision of relevant health, education, employment, entrepreneurial, legal, and other intervention and transition for the OSY by the different Quezon City Government offices and department, non-government organizations, and other partners; and
- d) post-monitoring of the OSY and evaluation of programs by the QCYDO to assess their effectiveness and determine aspects for improvement.

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SECTION 12. MAPPING AND REGISTRATION OF OSY. – The QCYDO, in coordination with barangays and SK shall conduct a yearly mapping and registration of OSYs in all Quezon City barangays. This shall be incorporated into the Community-Based Monitoring System (CBMS) of the City Planning and Development Department (CPDD). The mapping shall include the identification of the condition, needs, and goals of OSYs, such as, but not limited to health, family care, employment, business, education, technical-vocational training, or legal service. The QCYDO and SK, in coordination with other agencies and organizations, shall regularly conduct consultations with OSYs and ensure their engagement in relevant government activities and programs.

SECTION 13. EVALUATION AND MATCHING. – The QCYDO shall conduct an evaluation of registered OSYs and match their needs to available services. It shall coordinate with relevant government and Non-Government Organizations to provide the relevant services to the OSYs.

CHAPTER III
EDUCATION

SECTION 14. TECHNICAL/VOCATIONAL TRAINING SUPPORT. – The Quezon City Technical/Vocational Scholarship Program is hereby institutionalized. The QCYDO, in coordination with TESDA, shall identify and partner with TESDA-accredited training and testing centers in Quezon City to provide free technical/vocational education to OSYs. The QCYDO shall set the requirements and process for availing the free technical/vocational education which shall include the provision of materials, instruments and tools needed for the course, allowance for transportation, books, and other related expenses during the duration of their course/training, and cost of TESDA assessment and certification. The Quezon City Education Affairs Unit (EAU) shall consolidate and promote technical/vocational scholarship and support for OSYs. It shall then forward these to Task Force Mapagkalingang QC in line with Executive Order No. 28, S-2023.

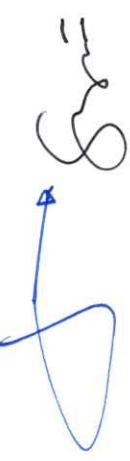
SECTION 15. ALTERNATIVE LEARNING SYSTEM (ALS). – The Local School Board and the Quezon City - Schools Division Office (QC-SDO) in coordination with the barangays, shall institute programs to ensure access to formal and non-formal basic education. The LSB and QC-SDO shall support the hiring of additional ALS teachers, printing of ALS learning resources, accessing conducive learning environments, and subsidizing education-related costs incurred by OSYs in completing ALS programs (e.g., supplies, transportation, and assessment costs).

SECTION 16. FORMAL TERTIARY EDUCATION SUPPORT. – The QCYDO, in coordination with barangays and SK, shall facilitate assistance to OSYs in accessing tertiary education scholarships, supplementing those already available from the City. The Quezon City University (QCU) shall also provide opportunities for OSYs to avail of the University's scholarship programs.

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SECTION 17. ENTREPRENEURIAL EDUCATION. – The Small Business and Cooperatives Development and Promotions Office (SBCDPO), in coordination with TESDA, shall conduct and promote training programs to provide OSYs with the knowledge, skills, and motivation that encourage entrepreneurial success. This shall include small business management education and new approaches on how to promote innovation or introduce new products or services to the markets.

CHAPTER IV
EMPLOYMENT AND ENTREPRENEURIAL SUPPORT

SECTION 18. EMPLOYMENT SUPPORT. – The Public Employment Service Office (PESO) shall actively identify employers, businesses, or other organizations who are hiring and shall assist OSYs seeking employment. It shall enhance and promote the Special Program for Employment of Students (SPES) and OSYs, in accordance with Ordinance No. SP-3195, S-2023. The PESO shall provide access to career guidance and provide venues for OSYs to connect with employers.

SECTION 19. ENTREPRENEURIAL SUPPORT. – The SBCDPO, through programs such as “Pangkabuhayang QC,” shall provide business start-up and enhancement services to aspiring or current OSY entrepreneurs. This shall include access to seed capital and venues for entrepreneurial OSYs to market their products and services.

SECTION 20. RIGHT TO DECENT WORK. – The Quezon City Government shall ensure decent work standards for OSY, which shall include, but not be limited, to the following minimum guarantees:

- a) local job generation and employment, as well as other economic opportunities for TVET graduates and OSY workers, providing strict regulations against their forced and involuntary displacement;*
- b) promotion and protection of the rights and welfare of migrant TVET graduates and OSY workers regardless of their work status, protection against discrimination in wages, conditions or work, and employment opportunities in other countries; and*
- c) opportunities for work shall be productive and remunerative providing a living wage, security of tenure in the workplace, and better prospects for personal development and social integration.*

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CHAPTER V
HEALTH AND SOCIAL SERVICES

SECTION 21. SOCIAL SERVICES. – *The Social Services and Development Department (SSDD) shall provide social services to OSYs, including, but not limited to social enhancement services that provide OSYs with opportunities for socializing, creative expression, and self-improvement, after-care services for OSYs who are discharged from homes or institutions of the Department of Social Welfare and Development (DSWD), and other duly-accredited institutions, especially those who need support for reintegration with their family and community.*

SECTION 22. SUPPORT FOR OSY WITH DISABILITIES. – *The SSDD, in coordination with the QCYDO, shall identify the needs of OSYs with disabilities and provide them with relevant and holistic support. It shall promote access to counselling services and establish referral services as needed.*

SECTION 23. HEALTH. – *The City Health Department shall institute programs that support the health of OSYs, in accordance with the provisions of Republic Act No. 11223 or the Universal Health Care Act.*

CHAPTER VI
ESPECIALLY DIFFICULT CIRCUMSTANCE

SECTION 24. ESPECIALLY DIFFICULT CIRCUMSTANCE. – *OSYs who are in especially difficult circumstances such as victims of sexual and physical abuse, illegal recruitment, prostitution, trafficking, armed conflict, in conflict with the law, in street situations, engaged in all forms of child labor and such other related circumstances which may cause their functional incapacity, in the society, shall be provided with services and interventions as necessary, such as, but not limited to, the following:*

- a) temporary protective custody;
- b) medical and dental services;
- c) psychological evaluation;
- d) counseling;
- e) psychiatric evaluation;
- f) legal services;
- g) productivity, skill, and capacity building;



- h) *livelihood assistance, including access to seed capital;*
- i) *financial assistance;*
- j) *life skills training; and*
- k) *health education and information.*

SECTION 25. INTER-AGENCY SUPPORT. – The QCYDO, in coordination with relevant offices, shall plan, implement, and monitor programs for OSYs in especially difficult circumstances.

**CHAPTER VII
ADMINISTRATION AND ENFORCEMENT**

SECTION 26. CREATION OF THE YOUTH DEVELOPMENT ALLIANCE. – There is hereby created the Youth Development Alliance (YDA), composed of the following members, that shall spearhead the implementation of this Ordinance:

Lead Agencies:

- 1) *Office of the City Mayor;*
- 2) *Office of the City Administrator;*
- 3) *Quezon City Youth Development Office (QCYDO);*

Members:

- 1) *Education Affairs Unit;*
- 2) *Quezon City University (QCU);*
- 3) *City Planning and Development Department (CPDD);*
- 4) *Persons with Disability Affairs Office (PDAO);*
- 5) *Public Employment Service Office (PESO);*
- 6) *Small Business, Cooperatives Development and Promotions Office (SBCDPO);*
- 7) *Barangay Community and Relations Department (BCRD);*
- 8) *Local Economic Investments Promotions Office (LEIPO);*
- 9) *Sangguniang Kabataan Federation (SKF);*
- 10) *Social Services Development Department (SSDD);*
- 11) *Public Affairs and Information Services Department (PAISD);*
- 12) *Sustainable Development Affairs Unit (SDAU);*
- 13) *QC Youth Development Council (QCYDC);*
- 14) *Technical Education and Skills Development Authority (TESDA);*
- 15) *Department of Education (DepEd) – Quezon City School Division Office (QC-SDO);*
- 16) *Department of Trade and Industry (DTI);*
- 17) *Representatives from Non-Governmental Organizations (NGOs), Civil Society Organizations (CSOs), and academic organizations focusing on the youth;*
- 18) *at least 6 representatives from the OSY sector.*

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SECTION 27. FUNCTIONS OF THE YDA. – The YDA shall perform the following functions:

- a) identify and promote services to OSYs;*
- b) annually map and register OSYs in Quezon City;*
- c) regularly conduct activities such as consultations to identify the needs and conditions of OSYs, and their feedback on existing OSY programs and services;*
- d) serve as a general information and liaison center for the needs of the OSYs;*
- e) coordinate with the Quezon City Youth Development Council Executive Board (QCYDC-EB) and ensure compliance with the provisions of this Ordinance;*
- f) report to the Local Chief Executive, any individual, establishment, business entity, institution, or agency found in violation of any provision of this Ordinance;*
- g) require government institutions, as well as private establishments, to prominently display notices that will generate public awareness regarding the rights and welfare of the OSYs;*
- h) identify and partner with NGOs, CSOs, private sector, and other organizations for the implementation of programs for OSYs; and*
- i) monitor and evaluate the implementation of OSY development programs.*

**CHAPTER VIII
FINAL PROVISIONS**

SECTION 28. IMPLEMENTING RULES AND REGULATIONS. – The QCYDO, in coordination with the QCYDC-EB, shall promulgate the necessary rules and regulations for the immediate and effective implementation of this Ordinance within a period of sixty (60) days after its effectivity.

SECTION 29. APPROPRIATION. – Budgetary requirements for OSYs shall be included in the annual appropriations of the involved offices in the succeeding fiscal year upon the approval of this Ordinance, subject to pertinent rules, regulations and procedures.

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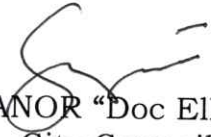
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SECTION 30. REPEALING CLAUSE. – All Quezon City ordinances, resolutions, executive orders, memorandum circulars and administrative regulations, or parts thereof which are inconsistent with any of the provisions of this Ordinance, are hereby repealed or modified accordingly.


SECTION 31. SEPARABILITY CLAUSE. – If for any reason or reasons, any part or provision of this Ordinance shall be held unconstitutional or invalid, other parts or provisions hereof which are not affected thereby shall continue to be in full force and effect.

SECTION 32. EFFECTIVITY CLAUSE. – This Ordinance shall take effect 15 days after publication in at least 1 newspaper of general circulation.

ENACTED: March 18, 2024.


MARIA ELEANOR “Doc Ellie” R. JUAN, O.D.
City Councilor
Acting Presiding Officer

ATTESTED:



ATTY. JOHN THOMAS S. ALFEROS, III
City Government Department Head III
(City Council Secretary)

APPROVED: APR 22 2024


MA. JOSEFINA G. BELMONTE
City Mayor

CERTIFICATION

This is to certify that this Ordinance was APPROVED by the City Council on Second Reading on March 18, 2024 and was PASSED on Third/Final Reading under Suspended Rules on the same date.


ATTY. JOHN THOMAS S. ALFEROS, III
City Government Department Head III
(City Council Secretary)

